

Message Text

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PAGE 01 STATE 011024
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY NEA:ALATHERTONJR.:LL
APPROVED BY NEA:ALATHERTONJR.
S/ LFLEISCHER
-----017497 150020Z /75
O 150003Z JAN 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY CAIRO IMMEDIATE
INFO AMEMBASSY TEL AVIV IMMEDIATE

S E C R E T STATE 011024

EXDIS TREAT AS NODIS FOR AMBASSADOR FROM ATHERTON

E.O. 11652: GDS

TAGS: PGOV, XF, IS, EG, US

SUBJECT: AGENDA FOR JERUSALEM TALKS

REF: TEL AVIV 657 AND PREVIOUS

1. YOU WILL HAVE SEEN OUR RECENT EXCHANGES WITH ISRAELIS
ABOUT AGENDA FOR JERUSALEM MEETING.

2. WE HAVE JUST BEEN ADVISED BY AMBASSADOR LEWIS THAT
DAYAN WAS UNABLE TO PERSUADE BEGIN TO ACCEPT HIS REFORMU-
LATION OF POINT B (PARA 4 REFTEL). YOU SHOULD THEREFORE
SEEK TO GET WORD TO SADAT, PRESUMABLY BY CONTACTING
MUBARAK, AND DESCRIBE TO HIM SITUATION WE NOW FACE AS
FOLLOWS.

3. AFTER DISCUSSING WITH ISRAELIS OUR SIMPLIFIED AGENDA
CONTAINED IN PARA 3 OF STATE 5218, WHICH SADAT HAD
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ACCEPTED, WE DEVISED A FURTHER SIMPLIFICATION OF THAT
AGENDA WHICH WE HAVE BEEN DISCUSSING WITH THE ISRAELIS
TO SEEK THEIR AGREEMENT PRIOR TO GOING BACK TO SADAT. YOU
SHOULD THEN GIVE MUBARAK THE FORMULATION IN PARA 3 OF
STATE 9712.

4. YOU SHOULD TELL MUBARAK THAT ISRAELIS HAVE ACCEPTED

POINTS A AND C BUT NOT REPEAT NOT POINT B. THEY WOULD BE

WILLING TO REFORMULATE POINT B ALONG THE FOLLOWING LINES:

"GUIDELINES FOR NEGOTIATIONS RELATING TO THE INHABITANTS OF THE WEST BANK AND GAZA." WE HAVE ASSUMED THAT THIS WOULD NOT REPEAT NOT BE ACCEPTABLE TO EGYPT AND HAVE SO INFORMED ISRAELIS.

5. ISRAELIS HAVE NOW PROPOSED FOLLOWING ALTERNATIVES, ANY OF WHICH THEY WILL AGREE TO:

A. REFORMULATE POINT B TO READ: "GUIDELINES FOR NEGOTIATIONS."

B. ELIMINATE POINT B FROM PROPOSED AGENDA, ADDING IF EGYPTIANS WISH BRACKETED LANGUAGE TO POINT A WHICH WOULD INCLUDE BOTH ISRAELI AND EGYPTIAN PREFERRED FORMULATIONS. IN OTHER WORDS, AFTER "MIDDLE EAST" IN POINT A, THERE WOULD BE A BRACKET READING "INCLUDING THE ISSUE OF THE PALESTINIAN ARABS RESIDING IN JUDEA, SAMARIA, AND GAZA," AND ANOTHER BRACKET READING "THE PALESTINIAN QUESTION IN ALL ITS ASPECTS" OR WHATEVER LANGUAGE THE EGYPTIANS WANT.

C. DROP POINTS B AND C AND ADD A NEW B READING "AFTER CONCLUSION OF THE DECLARATION OF PRINCIPLES, DISCUSSION OF OTHER IDEAS FOR THE AGENDA." UNDER THIS ALTERNATIVE, SECRET

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ISRAEL WOULD ALSO BE WILLING TO ADD BRACKETED LANGUAGE TO POINT A AS IN THE SECOND ALTERNATIVE ABOVE.

D. NO AGENDA, WITH PRIOR AGREEMENT OF THE PARTIES THAT THERE WOULD BE NO DISCUSSION OF THE AGENDA IN JERUSALEM, OR THAT THE AGENDA WOULD BE THE FIRST ORDER OF BUSINESS IN JERUSALEM (THE LATTER, HOWEVER, IS UNACCEPTABLE TO US).

6. YOU SHOULD TELL MUBARAK THAT WE ARE PASSING ON THESE ISRAELI ALTERNATIVE SUGGESTIONS BUT ARE NOT REPEAT NOT ENDORSING THEM. IF ANY OF THEM ARE ACCEPTABLE TO THE EGYPTIANS, WE WILL SO INFORM THE ISRAELIS AND THIS WOULD SOLVE THE PROBLEM. FOR OUR PART, WE CONTINUE TO STAND ON THE SIMPLIFIED REVISION OF OUR PROPOSED AGENDA IN PARA 3 OF STATE 9712. WE COULD ALSO SUPPORT DAYAN'S REFORMULATION OF POINT B IN TEL AVIV 657, WITH LAST PHRASE TO READ "REPRESENTATIVES OF THE PALESTINIANS WOULD PARTICIPATE."

7. YOU SHOULD TELL MUBARAK THAT IN THESE CIRCUMSTANCES, UNLESS EGYPT CAN ACCEPT ONE OF THE ISRAELI ALTERNATIVE SUGGESTIONS ABOVE, THE SECRETARY IS INCLINED TO POSTPONE

HIS TRIP TO JERUSALEM UNTIL THE AGENDA PROBLEM IS SOLVED.

THE SECRETARY DOES NOT
REPEAT NOT WANT TO SPEND HIS TIME IN JERUSALEM IN
ARGUMENTS OVER AN AGENDA. HE DOES NOT, HOWEVER, WANT
TO EMBARRASS PRESIDENT SADAT AND WOULD BE PREPARED TO
TRAVEL AS SCHEDULED IF SADAT FELT THIS WAS IMPORTANT.
HE WILL THEREFORE AWAIT SADAT'S VIEWS BEFORE REACHING
A DECISION ON WHETHER TO POSTPONE HIS TRIP.

8. AMBASSADOR LEWIS CONSIDERS IT IMPORTANT THAT EGYPT
UNDERSTAND THAT ISRAELIS REALIZE THAT QUESTION OF THE
STATUS AND SOVEREIGNTY OF THE WEST BANK AND GAZA WILL
BE RAISED BY EGYPT IN JERUSALEM, DESPITE THEIR INABILITY
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TO AGREE TO AGENDA LANGUAGE ON THIS POINT WHICH
WE HAVE PROPOSED. THEY SIMPLY DO NOT REPEAT NOT WISH
AGENDA LANGUAGE THAT SUGGESTS THEY AGREE THAT SOVEREIGNTY
QUESTION WILL BE DISCUSSED. VANCE

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O 150540Z JAN 78 ZFF4
FM SECSTATE WASHDC
TO WHITE HOUSE IMMEDIATE

S E C R E T STATE 011024

NODIS
FOR Z. BRZEZINSKI

FOL STATE 011024 SENT ACTION CAIRO INFO TEL AVIV JAN 15, 1978

REPEATED TO YOU QUOTE

S E C R E T STATE 011024

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E.O. 11652: GDS

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LATION OF POINT B (PARA 4 REFTEL). YOU SHOULD THEREFORE SEEK TO GET WORD TO SADAT, PRESUMABLY BY CONTACTING MUBARAK, AND DESCRIBE TO HIM SITUATION WE NOW FACE AS FOLLOWS.

3. AFTER DISCUSSING WITH ISRAELIS OUR SIMPLIFIED AGENDA CONTAINED IN PARA 3 OF STATE 5218, WHICH SADAT HAD ACCEPTED, WE DEVISED A FURTHER SIMPLIFICATION OF THAT AGENDA WHICH WE HAVE BEEN DISCUSSING WITH THE ISRAELIS TO SEEK THEIR AGREEMENT PRIOR TO GOING BACK TO SADAT. YOU SHOULD THEN GIVE MUBARAK THE FORMULATION IN PARA 3 OF STATE 9712.

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PALESTINIAN ARABS RESIDING IN JUDEA, SAMARIA, AND GAZA," AND ANOTHER BRACKET READING "THE PALESTINIAN QUESTION IN ALL ITS ASPECTS" OR WHATEVER LANGUAGE THE EGYPTIANS WANT.

C. DROP POINTS B AND C AND ADD A NEW B READING "AFTER CONCLUSION OF THE DECLARATION OF PRINCIPLES, DISCUSSION OF OTHER IDEAS FOR THE AGENDA." UNDER THIS ALTERNATIVE, ISRAEL WOULD ALSO BE WILLING TO ADD BRACKETED LANGUAGE TO POINT A AS IN THE SECOND ALTERNATIVE ABOVE.

D. NO AGENDA, WITH PRIOR AGREEMENT OF THE PARTIES THAT THERE WOULD BE NO DISCUSSION OF THE AGENDA IN JERUSALEM, OR THAT THE AGENDA WOULD BE THE FIRST ORDER OF BUSINESS IN JERUSALEM (THE LATTER, HOWEVER, IS UNACCEPTABLE TO US).

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7. YOU SHOULD TELL MUBARAK THAT IN THESE CIRCUMSTANCES, UNLESS EGYPT CAN ACCEPT ONE OF THE ISRAELI ALTERNATIVE SUGGESTIONS ABOVE, THE SECRETARY IS INCLINED TO POSTPONE HIS TRIP TO JERUSALEM UNTIL THE AGENDA PROBLEM IS SOLVED.

THE SECRETARY DOES NOT REPEAT NOT WANT TO SPEND HIS TIME IN JERUSALEM IN ARGUMENTS OVER AN AGENDA. HE DOES NOT, HOWEVER, WANT TO EMBARRASS PRESIDENT SADAT AND WOULD BE PREPARED TO TRAVEL AS SCHEDULED IF SADAT FELT THIS WAS IMPORTANT.

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